Approved For R ase 2001/04/02 : CIA-RDP81-0-42R000100080026-8

MEMORANDUM FOR THE RECORD

BTATINTL

FROM:

Deputy Chier, Real Estate and Construction

Division, OL

SUBJECT:

Status of Proposed DIA Construction at Bolling

Air Force Base

1. On 29 September 1978, DIA Focal Point Officer, advised as follows:

STATINTL

- a. By letter, dated 18 September, Mr. McKay of the Military Construction Subcommittee, House Appropriations Committee, approved the reprogramming of \$2.7 million for the completion of 100 percent design for the proposed DIA building at Bolling Air Force Base.
- b. Upon receipt of McKay's letter, the Naval Facilities Engineering Command (NAVFAC) was directed to complete the design as quickly as possible and NAVFAC so advised its architect-engineer.
- c. Current planning is for the design to be completed and a construction contract awarded in 1980 with the building to be ready for occupancy in November 1982 and fully operational in the summer of 1983.

STATINTL

further advised that the report prepared by Mr. Baird of the Studies and Investigations (S&I) Staff, House Appropriations Committee, and submitted to Mr. McKay on the subject project had been received and approved by Mr. McKay prior to his 18 September letter. In view of Mr. McKay's go-ahead for the project at Bolling STATINTL one can only conclude that the S&I report was favorable to DIA's position.

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PROJECT SUMMARY

CIA/DIA COLLOCATION/CONSOLIDATION

(as of 29 Sept 1978)

In early September 1977 the Director of Central Intelligence and the Secretary of Defense discussed the possibility of either collocating or consolidating the proposed new DIA headquarters facility at Langley with CIA rather that at Bolling Air Force Base as currently planned by DIA. To that end, a representative of the Office of Logistics and a representative of the Defense Intelligence Agency prepared, during September, a joint staff study which concluded that DIA should proceed with construction at Bolling as planned. This conclusion was based on the belief that the DIA project would be delayed several years if collocation or consolidation at Langley was undertaken.

The DCI in early October rejected this study requesting that more detailed consideration be given to the advantages which would accrue from the project and that additional consideration be given to means by which approval and construction times could be decreased to the point that no delay in overall project completion would result. Another paper was prepared by Agency representatives (without DIA participation) which delinated in great detail the advantages which would result from the proposal and further indicated that the project could be completed without delay provided two conditions were met. First, approval for the Agency to contract directly on a negotiated basis with a single firm for both design and construction would be required so that both could proceed concurrently rather than consecutively as presently planned by DIA; and, second, direct participation by the DCI and possibly even the White House would be required to obtain Congressional approval and funding and local governmental approval within a maximum of nine months.

The DCI accepted this revised study and, in early November, provided the study to the Secretary of Defense for his consideration. The DCI further urged that the Secretary of Defense proceed in the direction of collocation or consolidation. Subsequently, DIA representatives requested and obtained detailed briefings from the Agency based on which they could prepare a response from the Secretary of Defense to the DCI on his proposal. No response was forthcoming.

CIA/DIA COLLOCATION/CONSOLIDATION (Continued)

In January 1978, construction funding for the proposed DIA building at Bolling was apparently deferred one year by the President removing one of the key objections, i.e., construction delay, which the Secretary of Defense had to the project. The DCI and Secretary of Defense resumed an inconclusive dialogue about the construction, but on 4 May the Deputy Secretary of Defense officially advised the DCI that he planned to proceed with construction at Bolling AFB based on cost, anticipated delays, and a desire not to create the perception of joint analytical centers.

During May, the DCI requested and received additional data which would allay the concerns of the Secretary of Defense, and presumably this data was discussed with the Secretary of Defense in their periodic meetings. Specifically, the DCI requested and received additional data on cost savings which would result from consolidation and on what DIA elements could be "peeled off" and put elsewhere so only the basic analytical elements would come to Langley. This latter option had been explicitly suggested by the Secretary of Defense.

STATINTL

On 7 July, advised the CIA Focal Point Officer of discussions he was having with House Appropriations Committee staffers on the project and the fact that these staffers would be contacting CIA on the project.

On 12 July, House Appropriations Committee staff members G. Carter Baird and Michael O. Glynn met with Agency representatives to discuss the project and review all related Real Estate and Construction Division files. They indicated that they had been tasked by Mr. Mahon, Chairman of the House Appropriations Committee, to ascertain the validity of the requirement for the proposed DIA headquarters building, determine options for the siting of the building including locations in the National Capital Region (NCR), as well as outside the NCR for both full and partial DIA relocation options, and investigate other alternatives to the project including the renovation or upgrade of existing facilities. Subsequent to the meeting, they requested and received copies of 27 documents from Real Estate and Construction Division files on the project.

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CIA/DIA COLLOCATION/CONSOLIDATION (Continued)

STATINTL

On 14 July, the DCI spoke with the Secretary of Defense and briefly discussed the project, "...pointing out that (the DIA Focal Point Officer) was only taking naif the story to the Hill. Their general indication was that DIA wasn't letting them know that they wanted more funds for design work at Bolling."

Since July, there has been no contact between DIA and CIA Focal Point Officers.

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THE DEPUTY SECRETARY OF DEFENSE WASHINGTON, D. C. 20301

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MEMORANDUM FOR THE DIRECTOR, CENTRAL INTELLIGENCE AGENCY

SUBJECT: Location of DIA Headquarters Building

After carefully considering the question of collocation of DIA Headquarters with CIA at Langley, and after reviewing the studies that your staff and ours have done on the matter, we have decided that we must proceed with our plans for construction at Bolling.

First, it is important that we not create the perception of combined analytical centers when the Administration has consistently supported the need for independent and competing intelligence analysis. Second, it seems inevitable that a change of site at this stage must entail considerable delay, with attendant cost escalations, both of which would be detrimental. Indeed, local opposition to such a project in the McLean area could bring about endless litigation, possibly delaying indefinitely and ultimately frustrating the entire effort. Finally, the potential cost savings to be derived from collocation are not either large enough or well enough substantiated to justify the risks associated with a change of site.

We appreciate the efforts you and your people have made regarding the location of the DIA building at Langley but, in light of all the data available, we have decided to proceed with our planning for the DIA building at Bolling.

CWDunanh.

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2 9 SEP 1978

MEMORANDUM FOR: Executive Officer, DDA

VIA:

Director of Logistics

Chief, Real Estate and Construction

Division, OL

STATINTL FROM:

Deputy Chief, Real Estate and Construction

Division, OL

SUBJECT:

Update on CIA/DIA Collocation Proposal

STATINTL

1. As you requested, I have included as attachment (a) the most recent Memorandum For the Record (MFR) between ■of the Defense Intelligence Agency and myself concerning the status of the subject project. Attachment (b) is a summary of the entire project up to the date of the MFR. Attachment (c) is a memorandum, dated 4 May 1978, from the Deputy Secretary of Defense to the DCI rejecting the concept of the collocation.

If I can be of any further assistance, please call me on extension 8111.

STATINTL

Deputy Chief, Real Estate and Construction Division, OL

Atts

D/L (w/atts) cc: